Oxford City Council Budget Medium Term Financial Strategy 2016-17 to 2019-20 and 2016-17 Budget for Consultation (Equality Assessment)

The following assessment gives more details from an equality and diversity perspective on the various on-going budget proposals. It provides an initial commentary, incorporating input from Heads of Service and specialist officers, to indicate the potential risks and actual mitigating actions already in place or planned to support the investment proposals before the wider public consultation period from December 2015 to January 2016.

The draft budget has been structured so that it is in balance for the next four years, and although national economic pressures on local government are ever present, it recommends revisions, efficiencies and small reductions in service but aims to protect frontline services as far as possible, particularly for the most vulnerable. Despite an assumption of zero of central government revenue support grant funding by 2018-19 it also outlines proposals to put resources in place for large scale regeneration projects which will bring economic growth, jobs, more decent homes and wider interventions to ensure social inclusive communities and opportunities, and to make Oxford a fairer and more equal place to live and work.

Amendments raised by the City Executive Board discussions and public consultation will be reflected in the final working document.

Budget Proposal	Increase Council Tax by an expected 1.99% for 2016/17, and maintain the existing Council Tax Support Scheme
Is this proposal new or subject to an annual review?	This is an annual consideration. The Autumn 2012 national budget statement lowered the local authority tax referendum threshold to 2%. It is expected that as in previous years that a one year freeze grant will be available to local authorities that freeze their council tax at the previous years' level, equivalent to the product of a 1% increase. Given the loss of revenue to the council in the current and following years the recommendation is for the council to increase council tax up to the maximum level at which a referendum is not required. The current assumptions are for a 1.99% council tax rise 2016/17 followed by increases of 1.5% thereafter on the basis that levels higher could be capped by the Government • An increase in the Band D Council Tax of 1.99% or £5.55 per annum representing a Band D Council Tax of £284.52 per annum
What are the likely risks?	Council Tax rises are likely to have the hardest impact on the most economically disadvantaged groups such as part time and low paid workers (although these are mitigated by the council tax support scheme, which is being maintained in full).

and the work of the Welfare Reform Team to protect the most vulnerable and economically challenged communities across Oxford.			
 the remaining 25% in receipt of some benefits those hardest nit are likely to be in part time paid work and will be variably impacted on a case-by-case basis. This means that the rem 48,000 CT payers will be directly affected by the increase. It is difficult to estimate the dimensions of equalities risks around CT increases. The Council has put in place proportionate mitigating actions such as the CT Support States. 			
by Council Tax Benefit, and has not passed on the reduction in government funding for council tax relief to those on the lowest incomes in the city. It is estimated the scheme will cost the Council £550k in 2016/17 although as Revenue Support Grant is reduced this will increase. Currently the total net caseload is 12,422 receiving Council Tax Benefit & Housing Benefit, with 75% of those receiving CT benefit on full benefit and therefore the 1.99% increase will have no effect. Of the remaining 25% in receipt of some benefits those hardest hit are likely to be in part time or low			
	Tax Support Scheme as part of the The Council has agreed the existing introduced on 1st April 2013. This, by Council Tax Benefit, and has not relief to those on the lowest income £550k in 2016/17 although as Rever Currently the total net caseload is of those receiving CT benefit on full the remaining 25% in receipt of sor paid work and will be variably impart 48,000 CT payers will be directly as	relief to those on the lowest incomes in the city. It is estimated the £550k in 2016/17 although as Revenue Support Grant is reduced to Currently the total net caseload is 12,422 receiving Council Tax Be of those receiving CT benefit on full benefit and therefore the 1.999 the remaining 25% in receipt of some benefits those hardest hit are paid work and will be variably impacted on a case-by-case basis. The 48,000 CT payers will be directly affected by the increase. • It is difficult to estimate the dimensions of equalities risks as	

	Neutral	Neutral	Neutral		
	Sex	Pregnancy and Maternity	Marriage & Civil Partnership		
	Neutral	Neutral	Neutral		
Budget Proposal	Decrease in council house re	Decrease in council house rents by 1% per annum for the next four years			
Is this proposal new or subject to an annual review?	rent strategy and investment introduced significant changes	get, delivered on 08 July 2015, has plans previously agreed (a stratege to the delivery of the housing serval (rents) and the Housing and Plany).	gy of annual rent increases) as it vice by social landlords in both the		
	 Rents in social housing to be reduced by 1% a year for the next four years. Local and housing associations will need to find efficiencies to fund the rent reductions Forced Sale of High Value Council Housing (HVCH) Pay to Stay: Social tenants jointly earning more than £30k per annum will pay needs 				
	4. Associated rates of flou	sing benefit capped at the relevant le	ocal flousing allowance		
What are the likely risks?	April 2016 social housing rents position. The effect of this sun HRA dwelling rent income by assumptions. Additionally, ther	k Bill (first presented on 09/07/15) will be reduced by 1% per year for mer budget proposal on Oxford Cit 231m between 2016/17 and 2019/2 ie is no indication of the level of rentantial four years of annual 1% reduction	ty Council will be to reduce the council the existing HRA BP increase, if any the council will		
	The July 2015 budget also rechighest value dwellings once the deductible expenditure and an	alue Council Housing (HVCH) ommended that local authority landle ney became void. The receipts gene estimate for associated debt would ousing Associations for the discount	rated, after allowing for some be handed back to the		

to their tenants who hold assured tenancies.

Given the high property values in Oxford a significant proportion of the general housing stock will be unintentionally captured by this policy. Thus, given the "regional" property type thresholds currently available it is estimated that up to 25% of the Council's annual re-lets could be at risk of being forcibly sold. This equates to 95 properties per year and would be concentrated in the one and two bedroom property types. It is estimated that these sales would generate gross capital receipts in the order of £21m per annum if the average RTB disposal prices continue at current levels of £220,958 before discount. The majority of this would be paid back to the Government and not re-invested locally.(The HRA Business Plan assumes disposals of around 40 dwellings per year until 2021/22 due to the Government's re-invigorating Right to Buy initiative. An additional 5 properties per year from 2017/18 have been added reflecting further RTB's occurring as a result of Pay to Stay)

The recent published Housing and Planning Bill suggests that HVCH payments to Government will now "not" be based on actual sales but on a formula driven methodology. This means that payments will be required irrespective of whether the Council has generated an actual capital receipt. So all the financial risk of funding this initiative now sits with the Council. The fundamentals as to how the formula will work that would allow some calculations of the likely effect on the finances of the HRA are as yet still unknown.

It is understood that this initiative will be implemented with effect from 01/04/2017.

Pay to Stay

All social housing tenant households who have income above £30k outside London will be required to pay market or near market rent for their property.

Housing Associations will be allowed to retain this additional income to re-invest in new build but local authority landlords will be required to hand back all additional rent to the Government to assist in their welfare reduction exercise. Therefore there is no indication it will be used to re-invest back into national housing initiatives, or indeed regionally around Oxford

	It is envisaged that this scheme will similarly become operational in April 2017 and if it is implemented on a formula basis as per the proposal for HVCH, then the assumed increased rent amounts will have to be paid to Government irrespective if it has actually been collected by OCC staff from affected tenants. There are risk implications of and increased incidence of homelessness arising from lack of affordable council housing provision and increased cost to tenants from the pay to stay initiative 4. Housing benefit caps
What public consultation has been planned/ taken place?	Agree to consult on an increase in council rents and service charges through special focus groups of council tenants/ leaseholders
What mitigating actions will the Council implement to offset any negative impacts?	 There is provision in the Welfare Reform and Work Bill for social landlords to seek an exemption from the 1% reduction proposal in cases where they can evidence that serious financial difficulty would be unavoidable if they were to introduce the proposals. The Council does intend to seek such an exemption and will send a formal request to the Secretary of State at the end of November 2015. The Secretary of State can: Exempt the Council from the whole process Agree the authority can hold rents at current levels for next four years
	c. Agree to a reduction of less than 1%d. Can allow the authority to increase rents
	 Given the uncertainties around the Governments HVCH initiative it is prudent to create a contingency for the Council to meet the potential cost. This contingency, produced from reductions in the HRA Capital Programme is in the order of £25 million All the financial risk of this initiative will be borne by the Council's HRA
	4. The July budget announced a range of other welfare reform measures including a reduction in the Benefit Cap from £26,000 to £20,000 a freezing of most benefits (including Local Housing Allowance rates) and a number of technical amendments to Housing Benefit, Tax Credits and Universal Credit to be introduced over the next two years. The

	Gender reassignment Neutral Sex Neutral	Religion or Belief Neutral Pregnancy and Maternity Neutral	Negative Sexual Orientation Neutral Marriage & Civil Partnership Neutral	
	Gender reassignment	•	Sexual Orientation	
		Religion or Belief		
	33		negative	
	Neutral/ Negative	Negative	Magathya	
	Race	Disability	Age	
	The revised HRA Business Plan, order to give flexibility over the page	has deleted all spend of £17 milli ayment to the Government of Pay	•	
Overall assessment of the equality risks	5 The rate of housing benefit in the social sector will be capped at the relevant local housing allowance. Whilst officers are currently looking at the impact it is likely that it will negatively impact those under 35 in our and RSL properties, around 1,180 of our tenants Overall, and particularly because of the combination of high levels of deprivation in parts of Oxford, and also very high housing costs, Oxford City Council remains especially exposed to adverse financial pressures resulting from rent reduction, HVCH, Pay to Stay and the range of welfare reforms. There would be a change in the formula for housing benefit subsidy for households in temporary accommodation. Whilst the Government will give an additional £10 million towards this, it is unlikely that this will cover the cost.			
	Council's Welfare Reform Team is making preparations to support customers affected by these measures. There is a residual risk that Welfare Reform/ Universal Credit impacts the authority more adversely than assumed: Capping of Housing Benefit to Local Housing Allowance			

Budget Proposal	Increase in council housing service charges			
Is this proposal new or subject to an annual review?	line with the convergence formula service charge limiter (credits) on that this will deliver £50k of addit removed from all associated according to the convergence of the convergence o		greed to remove any associated imum of £1/wk. It is estimated ime the limiter would have been	
	There is a regular review of leaseholder charges (caretaking, cleaning, CCTV, communal areas) and these will be linked to increases in the RPI.			
What are the likely risks?	It is estimated that 2,800 tenants were potentially impacted in the last financial year. This figure reduces significantly each year as the limiters are removed.			
	The Council will need to determine protected groups are placed more	ne the greatest areas of disadvanta e at risk	ge and whether any specific	
What public consultation has been planned/ taken place?	Agree to consult on an increase in council rents and service charges through special focus groups of council tenants/ leaseholders			
What mitigating actions will the Council implement to offset any negative impacts?		y/ anomalies that tenants living side ervice charges are being charged d charge increases covered.		
Overall assessment of the equality risks	Strong governance and review w flagged	ill mitigate against any adverse imp	pacts, although none have been	
	Race	Disability	Age	
	Neutral	Neutral	Neutral	

	Gender reassi	gnment	Religion or Belief	Sexual Orientation	
	Neutral	ĺ	Neutral	Neutral	
	Sex		Pregnancy and Maternity	Marriage & Civil Partnership	
	Neutral	I	Neutral	Neutral	
Budget Proposal	Increases in Fees a	and Charges ac	ross Council services		
Is this proposal new or subject to an annual review?	The MTFS allows for fees and charges to increase over the medium term resulting in increased ongoing income of around £2.4 million by 2019-20. In the latter years of the plan there is increased income arising from car parking at Oxpens and Diamond Place and a £1 increase in park and ride charges with effect from 2018-19, together with additional property investment income. Increases are proposed in the following services (fuller details are contained in Appendix 9 of the CEB report):				
	i. An increase in garden waste bins of £2 per bin per year				
	-	•	for planning services -25% cercise with other authorities	increase (reflecting the outcome	
	iii. Leisure activities including swimming, skating, tennis, membership fees, f gyms, where the majority of fees and charges show proposed increases of £1.20 or 2% to 5%. There are no changes proposed to rates for those or incomes				
			range from £5 to £20 for tre	eatments to more be more	
	represe			or exclusive burial rights, r adult grave rights for residents	
	Park ar	nd Ride charges		and 20p. It is anticipated that ordshire County Council and no	

	vii. Garages - 5% increase across the board
What are the likely risks?	• The Council has recognised that affordability of services is a significant problem for those in receipt of benefits. It has built in protections accordingly: with c. 2400 residents (accounting for 23.5% of all service users) receiving free garden waste services. Given the current economic climate for the public sector the ability to sustain this free service will be reviewed but any proposal to change would seek to minimise the impact on vulnerable communities. It remains an aim to maintain a universal and free service wherever possible and to minimise the impact of any charging to minimal or zero levels for those in receipt of benefits. Previous charges for garden waste collection services have been set below market rates. Note also that over 1000 residents receive assisted collections and that cases are reviewed annually.
What public consultation has been planned/ taken place?	Budget consultation annually (December 2015/ January 2016).
What mitigating actions will the Council implement to offset any negative impacts?	 The Council gives concessions to customers that are in receipt of Housing Benefit in the following areas: Bonus Concessionary Leisure Card – qualifying benefits such as: Job seeker's allowance, Unemployed / interim payment, Youth training courses / new deal, Income support, Housing benefit, Council Tax benefit, Pension credit, Asylum Seeker, Invalid Care Allowance, Employment and Support Allowance, Attendance Allowance, Personal Independence Payment (PIP) - Disability Living Allowance, NHS: AG2, AG3, HC2 or HC3 Certificate holders, and Foster Carers
	Free Swimming for children under 17 at various sessions during the week
	 Free one off winter garden clearance for council tenants in receipt of Council tax reduction or housing benefit and physically unable to carry out work
	 A range of pest control visits for mice, rats, wasps, ants, moths, fleas, squirrels and other pests where the customer is in receipt of Housing Benefit
	Garden waste collection where customer is in receipt of benefit

	 Each Council service area proposing fee increases will undertake an analysis of service users (where identifiable) to assess any issues of potential adverse impact All fees and charges have been applied across the board. In many cases, the small increases being proposed follow a period where no increases where applied. Where statutory provisions allow, discretionary reductions will be applied to be both responsive to and influence best practice around compliance (rewarding high standards). With the withdrawal of Housing Benefit in favour of Universal Credit, it will not be possible to identify all such benefits and whilst the numbers on Universal Credit are limited at present they will grow over the next 12-18 months. It is therefore recommended that concessions for the fees and charges identified above are granted where claimants are either in receipt of Housing Benefit, Council Tax Reduction Scheme, Universal Credit, or in the case of leisure concessions for the allowances identified above until such time as those benefits are phased out. 			
Overall assessment of the equality risks	There may be groups adversely a monitoring will take place with the	affected by specific service fees, lese aroups once identified.	nowever, consultation and	
- quanty mans	Race	Disability	Age	
	Neutral	Neutral	Neutral	
	Gender reassignment	Religion or Belief	Sexual Orientation	
	Neutral	Neutral	Neutral	
	Sex	Pregnancy and Maternity	Marriage & Civil Partnership	
	Neutral	Neutral	Neutral	
Budget Proposal	New Homes Growth Bonus Par	vm onto		

Race Neutral Gender reassignment Neutral Sex	Disability Neutral Religion or Belief Neutral Pregnancy and Maternity	Age Neutral Sexual Orientation Neutral Marriage & Civil Partnership	
Neutral Gender reassignment	Neutral Religion or Belief	Neutral Sexual Orientation	
Neutral	Neutral	Neutral	
	•	_	
	•	_	
_			
schemes.			
 be to reduce the council's Capital Programme As with Revenue Support Grant should New Homes Bonus be received in 2018/19 and 			
	ower than estimated or ceases a	together. A mitigating action could	
	s been assumed for 2018/ 19 and	d beyond. This is no change on the	
Conservative estimates indicate a positive return above £2 million for each of the next two years.			
The Council will monitor potential growth estimates until 2016/17			
and impact strongly on groups in receipt of benefits and in work but on lower incomes; supporting strategic housing and other local economic growth priorities through Local Enterprise Partnerships			
A system introduced by central government in 2011/2012 to pay grant based on the net growth in housing. This grant is given for a six year period based on new dwelling completions in year. The Council allocates New Homes Bonus to fund the Capital Programme in order to de-risk the Medium Term Financial Strategy.			
	housing. This grant is given for a Council allocates New Homes Bo Term Financial Strategy. The net growth in housing and aff and impact strongly on groups in strategic housing and other local The Council will monitor potential Conservative estimates indicate a No further New Homes Bonus ha previous year's assumption The main risk is that the grant is I be to reduce the council's Capital As with Revenue Support 2019/20 then it is recom-	housing. This grant is given for a six year period based on new dw Council allocates New Homes Bonus to fund the Capital Programm Term Financial Strategy. The net growth in housing and affordable homes will have a positi and impact strongly on groups in receipt of benefits and in work bu strategic housing and other local economic growth priorities throug The Council will monitor potential growth estimates until 2016/17 Conservative estimates indicate a positive return above £2 million No further New Homes Bonus has been assumed for 2018/19 and previous year's assumption The main risk is that the grant is lower than estimated or ceases all be to reduce the council's Capital Programme • As with Revenue Support Grant should New Homes Bonu 2019/20 then it is recommended that Members decide of	

Budget Proposal	Significant pressures on the Council's ability to deliver a balanced MTFP:
Is this proposal new or subject to an annual review?	 Recyclate increased costthe City Council uses a recycling facility at Enstone operated by an external contractor. Due to variations in prices paid for recyclate reflecting the current low price the operation was no longer financially viable. Following a procurement there has been an increase for this service of £1million in a full financial year with effect from 1st October 2015. This cost may be mitigated by up to £250k per annum with the construction on a new waste transfer station to be operated by the Council for which budgetary provision has been provided in the Councils capital programme in the order of £1.4 million
	 Housing Benefit Administration Grant. Housing Benefit Grant for 2015/16 is £784,421 a further reduction of 10% is estimated for 2016/17 followed by reductions of 37% in 2017/18, and 15% for the next two years resulting in a reduction of grant at the end of the four year period to around £300k. The 2017/18 reduction reflects the introduction of universal credit. The Council will seek to partially mitigate these reductions by reductions in employee costs producing savings in the order of £370k per annum from 2019/20 onwards
	 Homelessness – The costs of providing for homeless families continues to escalate. An additional £200k per annum has been added to the existing budget of £1 million. This stems from reductions in levels of Local Housing Allowance, making privately rented property unaffordable to people on lower incomes in Oxford and leading to many private landlords ending tenancies of people who can no longer afford their rent. .
What are the likely risks?	
What public consultation has been planned/ taken place?	Budget consultation annually (December 2015/ January 2016
What mitigating actions will the Council implement to offset any negative	To counter the financial pressures from homelessness the Council proposes to: • Make use of a un-ring fenced grant of around £942k within its Formula Grant which it traditionally uses on a range of measures to support organisations preventing

impacts?	homelessness. Going forward it is uncertain whether the level of grant given by the Government will be maintained at this level To counter the financial pressures from homelessness, the Council has agreed to allocate £5 million in the General Fund Capital Programme to work with Real Assets Lettings in conjunction with the organisation St Mungos Broadway to purchase dwellings to house families requiring temporary accommodation. Under the initiative the Councils £5million is match-funded by an external organisation. This scheme will provide around 50 properties for homeless families in and around the city			
Overall assessment of the	Race	Disability	Age	
equality risks	Neutral	Neutral	Neutral	
	Gender reassignment	Religion or Belief	Sexual Orientation	
	Neutral	Neutral	Neutral	
	Sex	Pregnancy and Maternity	Marriage & Civil Partnership	
	Neutral	Neutral	Neutral	
Budget Proposal	Value for Money & Efficiency			
Is this proposal new or subject to an annual review?	A recent review of administration procedures has produced on-going savings from 2015/16 of approximately £600k per annum some £250k above the initial estimate. Over the next four years the Council will generate a further £7million of efficiencies with on-going efficiencies of £2.1 million be achieved from 2020/21 onwards. The programme of cumulative efficiency savings are set out in Appendix 3 of the CEB report. The bulk of these efficiencies have arisen from decisions in previous years including:			
What are the likely risks?	The risks are assumed to be neu	itral as the council continues to m	ake progress in improving value for	

	money and generating efficiency savings				
What public consultation has been planned/ taken place?					
What mitigating actions will the Council implement to offset any negative impacts?	 Further office rationalisation £200k per annum from 2017/18 Replacement of ICT Infrastructure contract £150k per annum Multi skilling in call centre - £50k Reductions in ICT Business Partners - £115k per annum Reduction in Planning ICT scanning contract £70k per annum Staffing savings in Financial Services - £158k per annum Changes to senior management structure - £200k per annum Community Services staffing changes -£85k per annum Vehicle fuel savings £150k per annum Renegotiation of leisure centre contract - £10.1 million since 2009 				
Overall assessment of the equality risks	Race Neutral	Disability Neutral	Age Neutral		
	Gender reassignment Neutral Sex	Religion or Belief Neutral Pregnancy and Maternity	Sexual Orientation Neutral Marriage & Civil Partnership		
	Neutral	Neutral	Neutral		

Budget Proposal

New Investment and Service Enhancement proposals:

- Safeguarding Policy Officer -Post in the current structure which was a bid in previous years for a fixed term, it is now being proposed that this post becomes permanent in the structure. The role of this officer is to develop the Councils safeguarding policy and procedure and promote, coordinate and implement them £24k per annum
- Apprenticeships training: £15k one-off bid to deliver "one council" interventions to push forwards BME/ Women in trade based roles, wider apprenticeship awareness raising work and opportunities for preparing local apprentices for work links with major regeneration partners. This can also partially offset the risk pressure of the new apprenticeship levy from April 2017 (e.g. 0.5% cost of payroll for all companies with a payroll bill of over £3 million = c. £200k cost for OCC) and the governments' aim from 2016 to ensure that at least 2.3% of the workforce will be comprised of apprentices (all public sector bodies over 250 will have to employ an apprentice)

HRA Capital Programme: The revised programme of £115.742 million over the next 4 years includes:

- Tower block refurbishment £18.97 million
- Great Estates enhancement of car parking and other infrastructure £4.8 million
- Barton Regeneration £3.7 million
- Improvements to doors, windows, controlled entry including the Oxford Standard £6 million
- Improvements to kitchens, bathrooms, roofs, heating and electrics -£18 million
- Blackbird Leys Regeneration £2.2 million to undertake estate re-generation
- A contingency of £25.427 million will be created to mitigate the potential financial effect of the Government's initiatives around High Value Council Housing. This could either be in lieu of selling high value council housing, or to 'top-up' any sales to Registered Providers at lower values in exchange for nomination rights

New Build at Barton:

The previous HRA Business Plan assumed £52.269 million for the purchase of 354 social housing

- 1-5my 110mo	Neutral	Neutral	Neutral		
Overall assessment of the equality risks	Race	Disability	Age		
What mitigating actions will the Council implement to offset any negative impacts?	 This budget proposes that the Council does not proceed with the purchase of these homes, as it would be rendered highly disadvantageous, and indeed possibly unviable, by the proposals in the Housing and Planning Bill. Officers are currently looking into the implications of establishing a Local Housing Company as part of the Council's response to the future housing agenda. Such a company could purchase the properties at Barton subject to approval or potentially properties from the HRA to meet the HVCH costs. 				
	General Fund Capital Programme: The proposed programme amounts to around £84.46 million over the four year period and includes £3.7 million on flood relief schemes, pavilion and community centre improvements £2.2 million, mandatory disabled facility grants £2.0 million, parks, open spaces and athletics facilities £5 million, acquisition of investment properties £10.3 million, car parks resurfacing and improvements £2.7 million, purchase of homeless dwellings £5 million, vehicles £6.3 million, ICT £2.2 million				
	dwellings at Barton up to 2023/24. The purchases would be part funded (30%) by retained RTB capital receipts (RRTB) of approximately £15.6m with the remaining finance provided by other HRA revenue resources. Whilst these new build properties under current proposals may eventually be captured by the Government's sale of HVCH or RTB if they were to remain in the HRA under current proposals, the Council would not be compelled to actually sell these specific properties although they may be required to generate an equivalent capital receipt. The methodology proposed by the Government provides for Councils to be flexible about how they generate the resources to meet the HVCH payments				

Gender reassignment	Religion or Belief	Sexual Orientation
Neutral	Neutral	Neutral
Sex	Pregnancy and Maternity	Marriage & Civil Partnership
Neutral	Neutral	Neutral